

Message Text

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ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 ACDA-12 CIAE-00 INR-10 IO-13
L-03 NSAE-00 NSC-05 EB-08 NRC-05 SOE-02 DODE-00
SS-15 SP-02 CEQ-01 PM-05 /101 W
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P 121444Z MAY 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 6357
INFO AMEMBASSY BRUSSELS PRIORITY
USDOEHQ WASHDC PRIORITY
USDOEHQ GERMANTOWN PRIORITY

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USIAEA

DEPT PASS IO/SCT
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E.O. 11652: N/A
TAGS: PARM, TECH, IAEA, EEC
SUBJECT: IAEA/EURATOM SAFEGUARDS AGREEMENT FACILITY
ATTACHMENT NEGOTIATIONS

REF: (A) VIENNA 3805, (B) VIENNA 3307, (C) BRUSSELS 8392

SUMMARY: EC AND IAEA HAVE AGREED AT WORKING LEVEL ON
VERY AMBITIOUS NEGOTIATING SCHEDULE FOR EURATOM/IAEA
FACILITY ATTACHMENTS, WHICH WOULD HAVE MOST DIFFICULT
QUESTIONS RESOLVED BY LATE JULY. IAEA DIRGEN EKLUND
PLANNING GO TO BRUSSELS MAY 22 TO CONFIRM THIS SCHEDULE.
WE FEEL QUESTION OF JULY BOARD MEETING CAN BEST BE
DECIDED AFTER WE SEE OUTCOME OF EKLUND'S TRIP AND PRO-
GRESS (OR LACK OF IT) IN NEGOTIATIONS BY TIME OF JUNE
BOARD. END SUMMARY.
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1. SECRETARIAT (EKLUND AND FISCHER) HAVE TOLD US THAT EC
AND IAEA HAVE AGREED TO TRY TO COMPLETE FOLLOWING FACILI-
TY ATTACHMENTS (FA'S) BETWEEN NOW AND JUNE 6:

- A. ONE MIXED OXIDE FUEL FABRICATION PLANT
- B. ONE HIGHLY ENRICHED URANIUM FUEL FABRICATION PLANT

C. SECOND OF THREE REPROCESSING PLANTS IN NON-NUCLEAR WEAPONS STATES OF COMMUNITY.

2. IN ADDITION, EC AND IAEA HOPE TO BE WELL ALONG ON FOLLOWING NEGOTIATIONS BY JUNE 6, AND TO HAVE COMPLETED THEM BY LATE JULY:

- A. SECOND AND LARGER MIXED OXIDE FUEL FABRICATION PLANT
- B. CENTRIFUGE ENRICHMENT PLANT
- C. LARGEST FAST CRITICAL ASSEMBLY IN COMMUNITY, WHICH CONTAINS SEVERAL HUNDRED EFFECTIVE KILOGRAMS OF URANIUM AND PLUTONIUM
- D. THIRD REPROCESSING PLANT
- E. ONE LOW ENRICHED FUEL FABRICATION PLANT.

3. DIRGEN HAS PROPOSED TO EURATOM THAT HE GO TO BRUSSELS MONDAY, MAY 22. IF HE CAN GET TOP-LEVEL EC ASSURANCE THAT FA'S FOR ALL EIGHT FACILITIES IDENTIFIED IN PARAS 1 AND 2 ABOVE WILL BE COMPLETE BY LATE JULY, HE WOULD PLAN, AT JUNE BOARD MEETING, TO ANNOUNCE THIS AND SCHEDULE SPECIAL BOARD MEETING FOR LATE JULY TO "DELIVER" THOSE FA'S AND GET BOARD APPROVAL TO EXTEND TARGETED COMPLETION DATE FOR ALL REMAINING FA'S TO OCTOBER OR NOVEMBER. IDEA WOULD BE THAT MAJOR EFFORT BETWEEN NOW AND SPECIAL JULY BOARD MEETING WOULD BE TO DEVELOP PRINCIPLES IN THESE EIGHT DIFFICULT FA'S WHICH WOULD BE FOLLOWED IN WORKING OUT THE REMAINING FA'S.

4. COMMENT: ALTHOUGH WE CERTAINLY WOULD LIKE TO SEE LIMITED OFFICIAL USE

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SUCH RAPID PROGRESS ON THESE KEY FA'S (ASSUMING IAEA SAFEGUARDS ARE NOT COMPROMISED IN THE PROCESS) WE REMAIN SKEPTICAL THAT THE ISSUES WHICH HAVE BEEN PLAGUING THESE NEGOTIATIONS FOR WELL OVER A YEAR CAN BE RESOLVED IN THE NEXT TWO MONTHS. WE DO NOT RPT NOT, HOWEVER, PROPOSE TO DISSUADE DIRGEN FROM HIS ATTEMPT. WE SUSPECT PLANNED END-OF-JULY DEPARTURE OF DEPUTY DIRGEN ROMETSCH AND THE AUGUST VACATIONS ARE STRONG FACTORS IN DIRGEN'S DESIRE TO GET THE MOST DIFFICULT WORK DONE BEFORE END OF JULY.

5. SOVIET AMBASSADOR TOLD ME YESTERDAY THAT HE FELT MAXIMUM PRESSURE SHOULD BE KEPT ON BOTH SIDES TO COMPLETE FA'S BY JUNE BOARD, BUT THAT WE SHOULD GUARD AGAINST ANY IAEA TENDENCY TO COMPROMISE UNDULY ON MATTERS SUCH AS FREQUENCY OF INVENTORIES IN FABRICATION PLANTS AND TOO FREQUENT REFERENCE TO RULES AND METHODS IN FACILITY ATTACHMENTS. HE DECLINED TO ANSWER MY QUESTION AS TO WHAT SHOULD BE DONE IF ALL FA'S NOT RPT NOT COMPLETED BY JUNE BOARD, SAYING THAT EVEN TO CONTEMPLATE THIS MIGHT RELAX PRESSURE ON EURATOM. APPEARS TO US THAT SOVIET REACTION

IN JUNE BOARD WILL DEPEND ON DEGREE OF PROGRESS BY THEN.
IF THREE ATTACHMENTS NOTED PARA 1 ABOVE COMPLETED OR WELL
ON WAY, USSR WILL PROBABLY CONCUR IN DIRGEN'S PLAN FOR
JULY BOARD BUT MAY INSIST THIS MUST BE FIRM DEADLINE FOR
COMPLETION ALL FA'S.

6. AN ALTERNATIVE SUGGESTION BEING EXPLORED BY THE
NETHERLANDS MISSION WOULD BE FOR BOARD, IN JUNE MEETING,
TO REQUEST DIRGEN TO CIRCULATE A WRITTEN PROGRESS REPORT
TO BOARD MEMBERS IN LATE JULY, RATHER THAN TO SCHEDULE A
MEETING AT THAT TIME. CALL FOR WRITTEN REPORT WOULD PRE-
SUMABLY BE IN CONNECTION WITH EXTENSION TO MID-SEPTEMBER
FOR TARGETED (AS OPPOSED TO "FIRM") COMPLETION OF ALL
FA'S. THIS APPROACH WOULD AVOID THE INCONVENIENCE AND

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"HUMILIATION" OF A SPECIAL BOARD MEETING. DIRGEN HAS
TOLD ME, HOWEVER, THAT HE DOES NOT RPT NOT THINK SUCH AN
APPROACH IS SUFFICIENT, SINCE EXPERIENCE TO DATE INDICATES
NEED FOR THE PROSPECT OF A BOARD MEETING TO BRING THE
PROGRESS IN NEGOTIATIONS WHICH HE AND EURATOM HOPE FOR.

7. TO OUR MIND, QUESTION OF JULY BOARD CAN BEST BE
DECIDED IN LIGHT OF OUTCOME OF DIRGEN'S TALKS IN BRUSSELS
AND PROGRESS (OR LACK OF IT) ON FA'S BEFORE JUNE. IF IT
APPEARS REAL PROGRESS CAN BE MADE BETWEEN EARLY JUNE AND
LATE JULY, A JULY BOARD MIGHT BE DESIRABLE. IF NOT,
ROUTE IN PARAGRAPH 6 ABOVE HAS SOME ATTRACTION, THOUGH WE
SUSPECT SECRETARIAT (NOT TO SPEAK OF SOVIETS) WILL HAVE
CONSIDERABLE TROUBLE WITH IT. KIRK

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